

Message Text

CONFIDENTIAL

PAGE 01 VIENNA 00403 01 OF 02 162148Z

66

ACTION ACDA-19

INFO OCT-01 ISO-00 CIAE-00 PM-07 H-03 INR-10 L-03 NSAE-00

NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20 USIA-15

EUR-25 NEA-10 TRSE-00 SAJ-01 IO-14 OIC-04 AEC-11

OMB-01 DRC-01 /164 W

----- 120943

R 161956Z JAN 74

FM AMEMBASSY VIENNA

TO SECSTATE WASHDC 1238

SECDEF WASHDC

INFO USMISSION NATO

AMEMBASSY BONN

AMEMBASSY LONDON

USNMR SHAPE

USCINCEUR

C O N F I D E N T I A L SECTION 1 OF 2 VIENNA 0403

MBFR NEGOTIATIONS

FROM US REP MBFR

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJ: MBFR NEGOTIATIONS: DUTCH MBFR REP'S CONVERSATION WITH
SOVI

ADP000

CONFIDENTIAL

PAGE 01 VIENNA 00403 02 OF 02 162155Z

66

ACTION ACDA-19

INFO OCT-01 ISO-00 CIAE-00 PM-07 H-03 INR-10 L-03 NSAE-00

NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20 USIA-15

EUR-25 NEA-10 TRSE-00 SAJ-01 IO-14 OIC-04 AEC-11

OMB-01 DRC-01 /164 W

----- 121017

R 161956Z JAN 74

FM AMEMBASSY VIENNA
TO SECSTATE WASHDC 1239
SECDEF WASHDC
INFO USMISSION NATO
AMEMBASSY BONN
AMEMBASSY LONDON
USNMR SHAPE
USCINCEUR

C O N F I D E N T I A L SECTION 2 OF 2 VIENNA 0403

MBFR NEGOTIATIONS

TABLE WAS THE BALANCE OF FORCES IN CENTRAL EUROPE.
KHLESTOV SAID THAT THE BALANCE OF FORCES IN EUROPE
HAD BEEN CALLED SATISFACTORY AND THAT THEREFORE ALL
FORCE COMPONENTS SHOULD BE INCLUDED. I PLEADED FOR
A SIMPLIFIED APPROACH AND TO TAKE THE VARIOUS ASPECTS
IN THEIR TURN AND WHEN CONSIDERED MUTUALLY OPPORTUNE
AND RIPE FOR DISCUSSIONS.

5. IN REPLY TO KHLESTOV'S INSISTENCE ON THE INCLUSION
OF EUROPEAN FORCES FROM THE OUTSET I EXPLAINED WHY
EUROPEAN POWER COULD ONLY ENVISAGE REDUCTIONS UNDER
A COMMON CEILING. SUCH A CONCEPT COULD ONLY BE
REALISED IN A 2ND PHASE. TO BRING IN NON US FORCES
IN THE FIRST PHASE, EVEN IN A SYMBOLICAL MANNER,
WOULD IMPLY CONTRACTUALISING THE PRESENT IMBALANCE
IN THE CENTRAL EUROPEAN AREA. THIS WOULD BE NO CON-
CONFIDENTIAL
CONFIDENTIAL

PAGE 02 VIENNA 00403 02 OF 02 162155Z

TRIBUTION TO DETENTE AND MUTUAL CONFIDENCE.

6. KHLESTOV ASKED IF THE EUROPEAN DEFENCE PLANS HAD
FURTHER DEVELOPED. HE WONDERED IF THE EUROPEAN
NATIONS WERE NOT STALLING IN THE EXPECTATIONS OF NEW
DEVELOPMENTS. I EXPLAINED WE COULD NOT ACCEPT DIS-
CRIMINATION AGAINST CERTAIN EUROPEAN PARTICIPANTS
OR AREAS. MBFR AGREEMENTS SHOULD NOT BECOME AN
OBSTACLE TO EUROPEAN UNION AND POSSIBLE DEFENCE
COOPERATION. KHLESTOV EXPECTED THIS TO MEAN THAT
THE REDUCTION OF EUROPEAN TROOPS WOULD APPLY
COLLECTIVELY AND NOT INDIVIDUALLY. I CONFIRMED THIS.
HE CONCLUDED THAT EUROPE WAS TO ALL EVIDENCE NOT YET
PREPARED FOR REDUCTIONS AND WAS SEEKING TO GAIN TIME.
I REMINDED HIM OF POSSIBLE COMMITMENTS AS TO THE
INCLUSION OF NON US FORCES IN THE SECOND PHASE, TO
BE WRITTEN IN INTO THE FIRST STAGE AGREEMENT (THE
SO CALLED LINK). HE DOUBTED THE VALUE OF THIS COMMIT-
MENT. (IT IS HOWEVER OBVIOUS THAT THIS LINK WILL
HAVE TO BE PURSUED FURTHER).

7. HE ASKED ME MY OPINION AS TO THE PREPAREDNESS OF THE FEDERAL REPUBLIC TO REDUCE ITS FORCES. I SAID THAT THE FEDERAL REPUBLIC WAS PREPARED TO TAKE ITS SHARE IN REDUCTIONS IN THE 2ND PHASE PROVIDED THE COMMON CEILING CONCEPT WAS ACCEPTED. HOWEVER, HE WOULD DO BETTER TO ASK THE GERMAN REPRESENTATIVE TO CLARIFY THEIR POSITION SHOULD THERE BE ANY MIS-UNDERSTANDING.

8. KHLESTOV WONDERED WHETHER THE UK - IN VIEW OF ITS ACTUAL FINANCIAL PROBLEMS - WOULD BE WILLING TO REDUCE ITS FORCES (SO AS NOT TO INCREASE UNEMPLOYMENT). I POINTED OUT THAT AS FAR AS THINGS NOW STAND THE UK NEED ONLY WITHDRAW TROOPS. AS TO THE QUESTION WHETHER THEY BE DEMOBILISED OR NOT, THIS WAS AN INTERNAL QUESTION, BUT WOULD ONLY BECOME ACTUAL IN SEVERAL YEARS TIME, BY WHICH WE ALL HOPED THE FINANCIAL PROBLEM WOULD BE A MATTER OF A FAR REMOVED PAST.

9. I FINALLY ASKED KHLESTOV WHETHER HE ADHERED TO
CONFIDENTIAL
CONFIDENTIAL

PAGE 03 VIENNA 00403 02 OF 02 162155Z

HIS ORIGINAL JURIDICAL CONCEPTION OF AN OVERALL MASTER AGREEMENT TO COVER SEVERAL SUBPHRASES. THIS CONCEPTION WOULD REQUIRE DEALING WITH A CONSIDERABLE NUMBER OF MAJOR PROBLEMS AT THE SAME TIME. WOULD IT NOT BE BY FAR PREFERABLE TO CONCENTRATE ON A FAIRLY SIMPLE FIRST PHASE AGREEMENT, INDEPENDENT OF BUT LINKED TO A SECOND PHASE. EACH PROBLEM COULD THUS BE DEALT WITH, IN ORDERLY SEQUENCE. KHLESTOV EXPLAINED THAT THE SOVIET DRAFT MEANT TO GIVE AN OUTLINE OF THE TOTAL SOVIET CONCEPTION BUT THAT HE COULD CONSIDER OTHER APPROACHES. (THIS SEEMED TO IMPLY A WILLINGNESS TO CONSIDER THE WESTERN JURIDICAL FRAMEWORK AS IT OBVIOUSLY IS THE MORE PRACTICAL AND TIME SAVING APPROACH. END TEXT.HUMES

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: PRESS COMMENTS, UNEMPLOYMENT, MBFR, BALANCED FORCE REDUCTIONS, MEETING DELEGATIONS, TROOP REDUCTIONS, NEGOTIATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 16 JAN 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: garlanwa
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974VIENNA00403
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: n/a
From: VIENNA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740136/aaaabijm.tel
Line Count: 155
Locator: TEXT ON-LINE
Office: ACTION ACDA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: garlanwa
Review Comment: n/a
Review Content Flags: ANOMALY
Review Date: 19 MAR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <19 MAR 2002 by worrelsw>; APPROVED <11 APR 2002 by garlanwa>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: MBFR NEGOTIATIONS: DUTCH MBFR REP'S CONVERSATION WITH SOVIET REP KHLESTOV 15 JANUARY
TAGS: PARM, NATO
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005